







# COMPREHENSIVE SMOKEFREE LAWS, STRICTER ENFORCEMENT AND HIGHER TOBACCO PRICES AMONG MEASURES NEEDED TO REDUCE ESCALATION IN TOBACCO DEATHS IN INDIA

\*ACROSS SURVEYED STATES, BETWEEN 23 AND 47 PERCENT OF ADULTS ARE TOBACCO USERS; THE PROPORTION OF TOBACCO USERS WHO ARE READY TO QUIT VARIES BETWEEN 6 AND 27 PERCENT\*

\* EXPERTS PREDICT INDIA WILL HAVE AN ANNUAL TOLL OF 1.5 MILLION TOBACCO-RELATED DEATHS BY 2020 \*

(Thursday September 12<sup>th</sup>, 2013, New Delhi, India and Waterloo, Ontario, Canada): The Tobacco Control Policy Evaluation Project India (the TCP India Project) today revealed the results of a study (the TCP India Survey) of the effectiveness and impacts of tobacco control legislation in India. The Report finds that while India has been a regional leader in implementing tobacco control legislation over the previous decade, a combination of factors including low levels of awareness of the risks of tobacco use, partial rather than comprehensive smokefree legislation, poor enforcement of existing smokefree laws and the relative affordability of tobacco means that few current tobacco users say they are ready to quit.

There are approximately 275 million tobacco users in India. Tobacco use accounts for nearly half of all cancers among males and a quarter of all cancers among females and it is estimated that there will be 1.5 million tobacco-related deaths annually by 2020.

The TCP India Survey conducted face to face interviews with 8000 tobacco users and 2400 non-tobacco users across four States – focusing upon one city and its surrounding rural district in each state. The states and cities were; Bihar (Patna), Madhya Pradesh (Indore), Maharashtra (Mumbai) and West Bengal (Kolkata). Researchers found that:

Current tobacco use among adults aged 15 years and older ranged from 23 to 47 percent (47 percent in Bihar, 33 percent in West Bengal, 28 percent in Maharashtra, and 23 percent in Madhya Pradesh)

- Prevalence of tobacco use was much higher among males than females in all four states and among low-income and less-educated adults than among high-income and more highly educated adults
- Smokeless tobacco was the most common form of tobacco product used in all four states at least 2 out of 5 adults used smokeless tobacco (rising to 84 percent of tobacco users in Maharashtra). Cigarettes were the most common smoked tobacco product in three of the four states
- The majority of smokers (63 to 81 percent) and smokeless users (64 to 87 percent) expressed regret for starting to use tobacco
- More than 90 percent of tobacco users and non-users in all four states had negative views on the use of smoked and/or smokeless tobacco products
- More than three-quarters of smokers in each of the four states were aware that smoking cigarettes and/or bidis can lead to lung, throat, and mouth cancers in smokers
- Knowledge of other health effects was lower more than half were aware that smoking causes tuberculosis and lung cancer in non-smokers
- Awareness of the health effects of smoking was especially low in Madhya Pradesh smokers in this state had the lowest levels of awareness that smoking can cause heart disease in nonsmokers, asthma in children, strokes, and impotence
- At least two-thirds of smokeless users were aware that the use of smokeless tobacco causes throat and mouth cancer, and gum disease; and more than half were aware that using smokeless tobacco causes heart disease
- At least three-quarters of tobacco users (and as many as 94 percent) have no intention to quit
- In all four states, less than 50 percent of smokers and smokeless users read or looked closely at the warning labels on packages of their respective products
- There was a low level of awareness of smokefree laws: in Madhya Pradesh, only 18 percent of smokers were aware that a smoke-free law was in place. This percentage was higher in Maharashtra (35 percent), Bihar (54 percent), and West Bengal (59 percent)
- In all four states, there was a lack of compliance with indoor smoking bans in hospitality venues, particularly in bars. In Bihar and Madhya Pradesh more than 87 percent of smokers, more than 93 percent of smokeless only users, and more than 83 percent of non-users noticed smoking at their last visit to a bar
- Across the four states, 34 to 71 percent of smokers, 32 to 53 percent of smokeless only users, and 22 to 41 percent of non-users noticed smoking in restaurants at their last visit
- Taxes accounted for approximately 38 percent of the retail price of cigarettes and 9 percent of the retail price of bidis, while smokeless tobacco products are often sold without any tax component in the retail price. This falls far below the World Bank recommendation of tax accounting for 66 to 80 percent of the retail price of tobacco products.

Dr. Prakash Gupta, Managing Director, Healis-Sekhsaria Institute for Public Health, Navi Mumbai, India and Principal Investigator of the TCP India Project, said: "Tobacco use – in the form of cigarettes and smokeless tobacco products – is a real problem in India and several of the headline figures from this survey are a real cause for concern. Many tobacco users are not aware that smokefree laws have been implemented in their state. And so it is not surprising that we see high levels of noncompliance. The fact that there are exemptions to the smokefree laws adds to this confusion, so we would urge the adoption of fully comprehensive smokefree laws. Similarly, it is necessary for us to do more to restrict tobacco advertising, marketing, and promotion and to raise awareness of the real risks of tobacco use. However, the research also uncovered causes for optimism: the majority of tobacco users regret taking up the use of tobacco and view tobacco use negatively. There is a majority of tobacco users and non-users in favor of comprehensive smokefree laws. The majority of tobacco users want more health information to appear on warning labels; more than half of smokers (65 to 76 percent) and smokeless users (58 to 77 percent) thought that there should be more health information

on smoked and smokeless tobacco packages. This provides India's legislators with a clear remit to strengthen tobacco control policies and enforce them in a more robust way in order to improve public health and reduce mortality associated with tobacco use."

Professor Geoffrey T. Fong of the University of Waterloo in Canada, Chief Principal Investigator of the ITC Project, the international research collaboration that is evaluating the impact of Framework Convention on Tobacco Control policies in 22 countries, said: "Compared with many countries around the world, India has been proactive in introducing tobacco control legislation since 2003 and in fact the country ratified the Framework Convention on Tobacco Control in 2004. In 2009, India became the first country to implement warnings on smokeless tobacco packages and in 2011 it implemented the world's strongest restrictions on the display and use of tobacco products in films - a significant step in a country that is host to the world's biggest film industry. However, according to this study the legislation currently in place is not delivering the desired results - in terms of dissuading tobacco use and encouraging guitting - that might be expected. Of all the 22 ITC Project countries, tobacco users in India are least likely to intend to guit, with 75 percent to 94 percent of smokers, and 73 per cent to 94 per cent of smokeless users having no plans to quit using their respective products. This is important because intention to guit is the strongest predictor, or one of the strongest predictors, of whether a smoker will attempt to guit. These very low intention rates in India are a harbinger of continued smoking for an overwhelming majority of smokers - and that will impact the number of deaths from tobacco use. If there is any single indicator of the urgent need for continued and strengthened efforts for strong, evidence-based tobacco control in India - this is it.

Professor Fong continued: "Tobacco users in India are also less likely to think about the health risks of smoking because of warning labels. Only 4 per cent of tobacco users in Maharashtra (Mumbai) think about the health risks of smoking - the second lowest among all ITC countries/jurisdictions. Awareness of the real risks of tobacco use is comparatively low. While tobacco users are aware of the risk of cancer to users of tobacco products, fewer are aware of the risk of heart disease; tobacco users in Madhya Pradesh have the lowest level of knowledge of any country/jurisdiction across the ITC Project and those in Maharashtra have the third-lowest levels of knowledge regarding the risks of tobacco. This lack of knowledge also applies to awareness of the risks of secondhand smoke to children. In all four states, we also found that the price of smoked or smokeless tobacco products, and restrictions on smoking or using smokeless tobacco at work were cited by less than half of current smokers and current smokeless users as important reasons to think about quitting. Again, this is low compared with other ITC Project countries and indicates that current smokefree laws and tobacco pricing are not providing strong motivation for tobacco users to think about quitting. In order to decrease morbidity and mortality from tobacco use in India, we recommend the adoption of strategies that have proved to be successful in other ITC countries, including increasing the price of tobacco products, enforcing comprehensive smokefree laws and raising awareness of the risks of tobacco use through larger graphic warnings and mass media campaigns."

The findings of the TCP India Project are based upon the TCP India Wave 1 Survey, which polled representative samples of tobacco users (both users of smokeless tobacco and users of smoked tobacco—including cigarettes, and bidis, the more popular smaller and much less expensive smoked tobacco products) and non-tobacco users in four major cities in four states—Maharashtra, Madhya Pradesh, Bihar, and West Bengal—and the surrounding rural districts between August 2010 and December 2011. The survey was conducted by researchers from the Healis-Sekhsaria Institute for Public Health in India in partnership with the International Tobacco Control Policy Evaluation Project (the ITC Project) at the University of Waterloo. India is one of more than 20 countries that are undertaking cohort surveys as part of the ITC Project. The TCP India Project Report (2013) is

available at the ITC project website: www.itcproject.org from 13:30 Delhi Time/ 04:00 Eastern Daylight Time on September 12, 2013.

#### Notes for editors:

### **About The TCP India Project**

The International Tobacco Control Policy Evaluation Project is an international comparative study that examines the effects of tobacco control policy measures in 22 countries by following large cohorts of smokers over time in each country. The TCP India Survey was conducted in four Indian states, centered on a major city and its surrounding rural district in each state, by researchers from the Healis-Sekhsaria Institute for Public Health in India in partnership with the International Tobacco Control Policy Evaluation Project (the ITC Project) at the University of Waterloo. The first wave of the Survey was conducted between August 2010 and December 2011. The TCP India Survey was conducted among a representative random sample of adult (aged 15 years and older) tobacco users (smokers and smokeless tobacco users) and non-tobacco users residing in Bihar (Patna), Madhya Pradesh (Indore), Maharashtra (Mumbai), and West Bengal (Kolkata). All interviews were conducted face-to-face.

The main objectives of the TCP India Survey are to:

- 1) evaluate India's progress in implementing the Framework Convention on Tobacco Control
- 2) evaluate the impact of tobacco control policies in India
- 3) understand the determinants of tobacco use behavior
- 4) compare the evidence from India against that from other ITC Project countries.

## **About The ITC Project**

The International Tobacco Control Policy Evaluation Project (the ITC Project) is an international research collaboration involving over 100 tobacco control researchers and experts from 22 countries (Canada, United States, United Kingdom, Australia, Ireland, Thailand, Malaysia, China, South Korea, New Zealand, Mexico, Uruguay, France, Germany, The Netherlands, Brazil, Mauritius, Bangladesh, Bhutan, India, Kenya, and Zambia) who have come together to conduct research to evaluate the impact of tobacco control policies of the WHO Framework Convention on Tobacco Control (FCTC), the world's first health treaty. These policies include more prominent warning labels (including graphic images), comprehensive smoke-free laws, restrictions or bans on tobacco advertising, promotion, and sponsorship, higher taxes on tobacco products, removal of potentially deceptive labelling (e.g., "light" and "mild" and packaging design that lead consumers to the misperception that certain brands may be less harmful), promotion of cessation, education of public on the harms of tobacco, reduction of illicit trade, reduction of youth access, and product regulation. In each country, the ITC Project team conducts longitudinal cohort surveys and capitalizes on natural experiments to evaluate the impact of these policies over time. ITC Surveys contain over 150 measures of tobacco policy impact and have been conducted in countries inhabited by over 50 percent of the world's population, 60 percent of the world's smokers, and 70 percent of the world's tobacco users. Reports can be downloaded at www.itcproject.org

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