Board of Governors PENSION & BENEFITS COMMITTEE Friday 20 January 2023 10:30 a.m. to 12:00 noon NH 3318

		OPEN SESSION	ACTION
10:30	1.	Approval of the 9 December 2022 Minutes (Open Session)* and Business Arising	Decision
	2.	Execution Against the Work Plan* [Weber-Kraljevski]	Information
10:35	3.	Approval of the Actuarial Valuation Assumptions* [Aon]	Decision
11:15	4.	Green Shield Implementation update [Lee]	Information
	5.	Other Business	Information
		CONFIDENTIAL SESSION	
11:45	6.	Approval of the 9 December 2022 Minutes (Confidential Session)+ and Business Arising	Decision
	<u>Ne</u>	ext Meeting: Friday 17 February 2023, 9:30 a.m. – 12:00 noon *attached ** to be distributed + distributed separately	
		allached to be distributed + distributed separately	

13 January 2023

Tim Weber-Kraljevski Associate University Secretary

Please convey regrets to Melissa Benjamin at melissa.benjamin@uwaterloo.ca

Future Agenda Items

- a. Pension Contribution for Members on LTD
- b. Level of LTD coverage vs. practical requirements
- c. EFAP Report Data Requirements
- d. Communication Plan re: Handling of Member Questions/Feedback

University of Waterloo Board of Governors PENSION & BENEFITS COMMITTEE Minutes of the 9 December 2022 Meeting [in agenda order]

Present: Peter Barr (chair), Sara Cressman, Melissa Graham, Michelle Hollis, Lily Hua, William Povelofskie, Ranjini Jha, Jacinda Reitsma, James Rush, David Saunders, David Taylor, Tim Weber-Kraljevski (secretary)

Regrets: Tony Giovinazzo

Resources/Guests: Anata Alphonso, Linda Byron, Sarah Hadley, Lee Hornberger, Andrea Kelman, Cindy McCarthy, Sue McGrath, Chantal Moore, Allan Shapira, Ljilijana Skobo, Spencer Small, Michelle St-Amour, Tyler Wendland

Organization of Meeting: Peter Barr took the chair, and Tim Weber-Kraljevski acted as secretary. The secretary advised that a quorum was present. The agenda was accepted as distributed.

OPEN SESSION

The chair welcomed Jacinda Reitsma, Vice-President, Administration and Finance, to the Committee.

1. APPROVAL OF THE 18 NOVEMBER 2022 MINUTES (OPEN SESSION) AND BUSINESS ARISING The following revisions were requested for the minutes: in Item 6 "RRP" should be corrected to "RPP"; and under Next Meeting the date should be corrected to 9 December 2022. There was a motion to approve the minutes with the requested revisions. Saunders and Jha. Carried.

2. EXECUTION AGAINST THE WORK PLAN

This item was received for information.

3. UPDATE - WORKING GROUP TO REVIEW IN-VITRO FERTILIZATION COVERAGE

Saunders provided the overview of the report provided, highlighting: the federal government's proposed changes to the Medical Expense Tax Credit (METC); offerings from other employers and peer institutions; the limitations of the Ontario Fertility Program (OFP); Professor Cattapan's assessment that the current coverage could be more equitable; that without any changes to the Income Tax Act, the only feasible way to introduce health benefits for surrogacy would be through a taxable benefit which has administrative challenges; and the potential options for the expansion of benefits offered. Hollis spoke to the legal advice sought by the University of Waterloo which found that the provision of In Vitro Fertilization (IVF) as currently covered by the University's benefit plan is not discriminatory under the Ontario Human Rights Code. Members discussed: options for moving forward; concerns about equity; concerns with moving forward prior to the changes to the Income Tax Act; Bill C-32 and concerns with the potential timeline for royal ascent; and the possibility of following up with the other institutions also considering similar options. Following the discussion, members decided to adopt an active watching brief to monitor for changes that will allow for future action.

4. UPDATE ON GREEN SHIELD CANADA IMPLEMENTATION

Hornberger provided an update on the Green Shield Canada (GSC) implementation project, highlighting: no new items were identified through second transition analysis; the data shows no claims related to Provincially Covered Medication (Herceptin and Keytruda) being reimbursed for one of the two medications and a terminated claim for the other; the updated claims data will be used by GSC to generate 466 individualized letters; the differences in the standard, deluxe travel benefits for out-of-country coverage between Canada Life and GSC; and the updated comparison of UW and GSC standard plan designs. Hornberger presented four items from the material to the Committee for approval. Members discussed an expiry date for of the one-time exception process relative to expenses classified as compounds. There was a motion to approve the GSC recommendation of using 30 April 2023 as the expiry date for the one-time exception process relative to expenses classified as compounds. Taylor and Saunders. Carried. Members discussed GSC's policy for dental lab fees. There was a motion to approve the

use of GSC's policy for dental lab fees. Hollis and Taylor. Carried. Members discussed GSC's maintenance supply policy. There was a motion to approve the use of GSC's policy for maintenance supply. Graham and Hua. Carried. Members discussed benefits covered during international sabbatical and the content on Human Resource's website which indicates "reasonable and on-going medical expenses that would have been covered by the provincial healthcare plan at home". There was a motion to approve option 1 to remove "routine and ongoing coverage" for international sabbaticals. Jha and Taylor. Carried.

5. MAXIMUM PENSION LIMITS AND CAPS

McGrath provided overview of the report, which was received for information.

6. OTHER BUSINESS

Members discussed the annual luncheon scheduled for 20 January 2023 and were supportive of holding the luncheon and the next meeting in-person.

NEXT MEETING

The next regular meeting is scheduled for Friday, 20 January 2023, 10:30 a.m. – 12:00 noon.

10 January 2023

Tim Weber-Kraljevski Associate University Secretary

Execution against Work Plan

Pension & Benefits Committee, Board of Governors, University of Waterloo

The below represents the annual responsibilities of the P&B Committee and has been prepared as an aid to planning only. The committee's activities are much broader, however, and include: legislative changes, plan changes and improvements; selection of managers and service providers; and requests from the UW community regarding pension and benefits plans.

Task	Frequency (Target month)	14 Jan 2022	18 Feb 2022	11 Mar 2022	20 May 2022	24 June 2022	16 Sept 2022	07 Oct 2022	18 Nov 2022	9 Dec 2022	20 Jan 2023
Approval of Actuarial Valuation Assumptions	Annual (Jan)	\checkmark									\checkmark
Investment Status of PPP	Annual (Feb)		\checkmark								
Cost-of-living Increase for Pensioners	Annual (Feb)		\checkmark								
Pensions for Deferred Members	Annual (Feb)		\checkmark								
Salaries for Pension Purposes for Individuals on Long-term Disability	Annual (Feb)		~								
Actuarial Valuations (RPP and PPP), with posting to website once approved	Annual (Mar)			~							
Review of Contribution and Protocol Caps (RPP and PPP)	Annual (Mar)			~							
Monitor sharing of current service cost between employee and university contributions	Annual (Mar)										
Benefits Plan Premium Renewals	Annual (Mar)			\checkmark							
Indexing of Long-term Disability Plan Benefits and Maxima	Annual (Mar)			~							
Annual Committee Self-Assessment	Annual (Mar)			\checkmark							
Budget Overview	Annual (May)				\checkmark						
Previous Years' Fees and Expenses	Annual (May)				\checkmark						
Annual Audit of the Pension Plan Fund Financial Statements	Annual (May)				\checkmark						

Task	Frequency	14 Jan 2022	18 Feb 2022	11 Mar 2022	20 May 2022	24 June 2022	16 Sept 2022	07 Oct 2022	18 Nov 2022	9 Dec 2022	20 Jan 2023
Benefits Utilization Report	Annual (June)					\checkmark					
Annual review re: benefits added/removed from insured plans in the market	Annual (June)					D	D	√			
Review of Committee Terms of Reference	Annual (June)					\checkmark					
Review of Administrative Staffing Support for the Plan (first iteration to occur in 2023)	Annual (Oct)										
Indexing of Plan Maxima – Health, Dental, Retiree Life Insurance	Annual (Nov)								\checkmark		
Employee and Family Assistance Program – report on utilization	Annual (Nov)								~		
Maximum pension limits and caps adjustments, based on average industrial wage increase (AIW)	Annual (Dec)									√	
Total Fund Overview	Quarterly						\checkmark		\checkmark		
Investment Manager Review	Semi-annually								\checkmark		
Approval of the Statement of Investment Policies and Procedures (SIPP)	Annual									D	D
Annual Report to the Community	Annual		\checkmark								
Actuarial Filing - Minimum every three years											
Secretariat to advise Aon and HR upon approval by BOG, to commence filing											
Most recent filings: 2017, 2018, 2020, 2021, 2022											



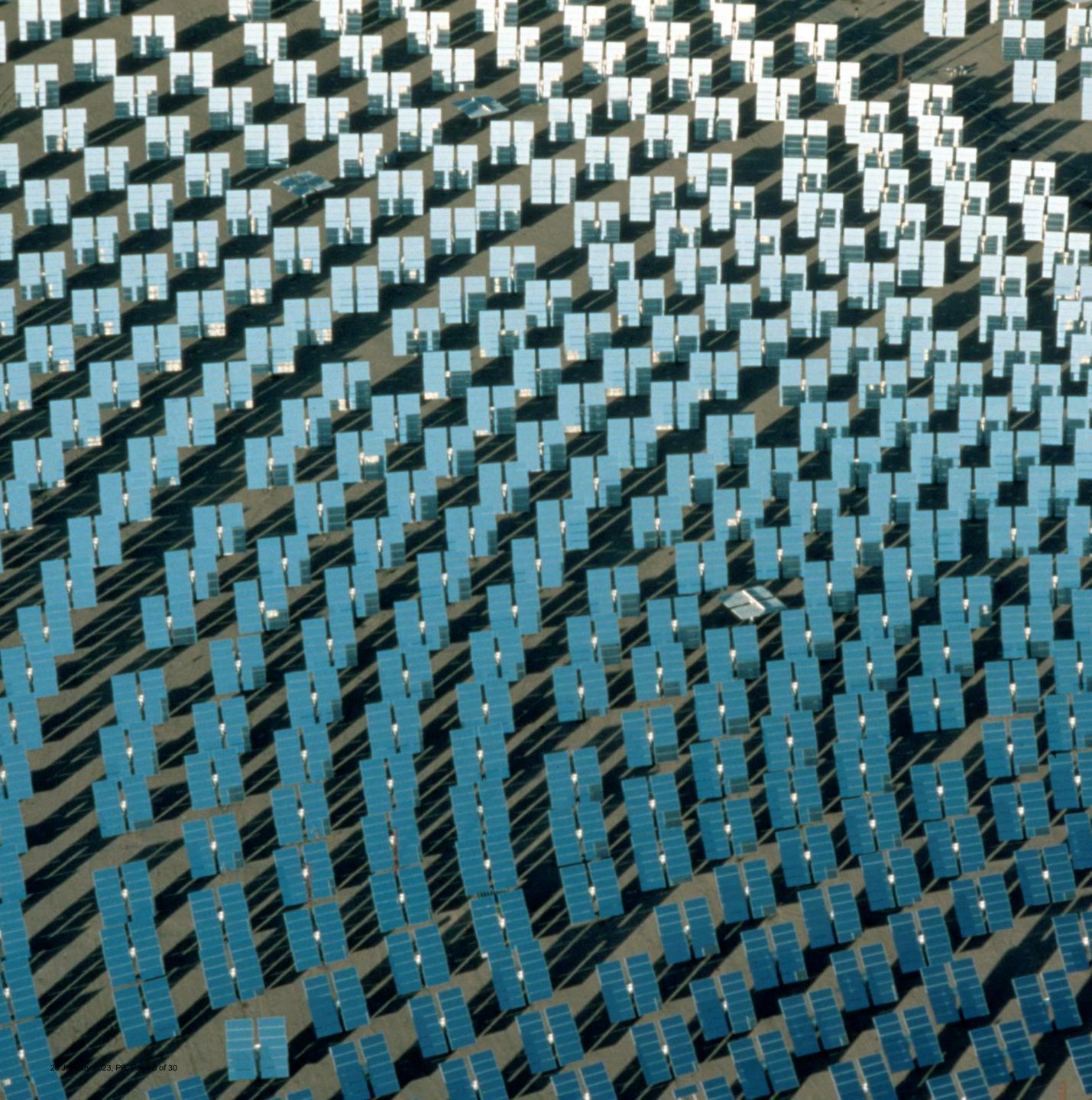
Actuarial Assumptions (Preliminary)

University of Waterloo Pension & Benefits Committee (P&B) Meeting

January 20, 2023 Posted with Permission of Aon

January 2023

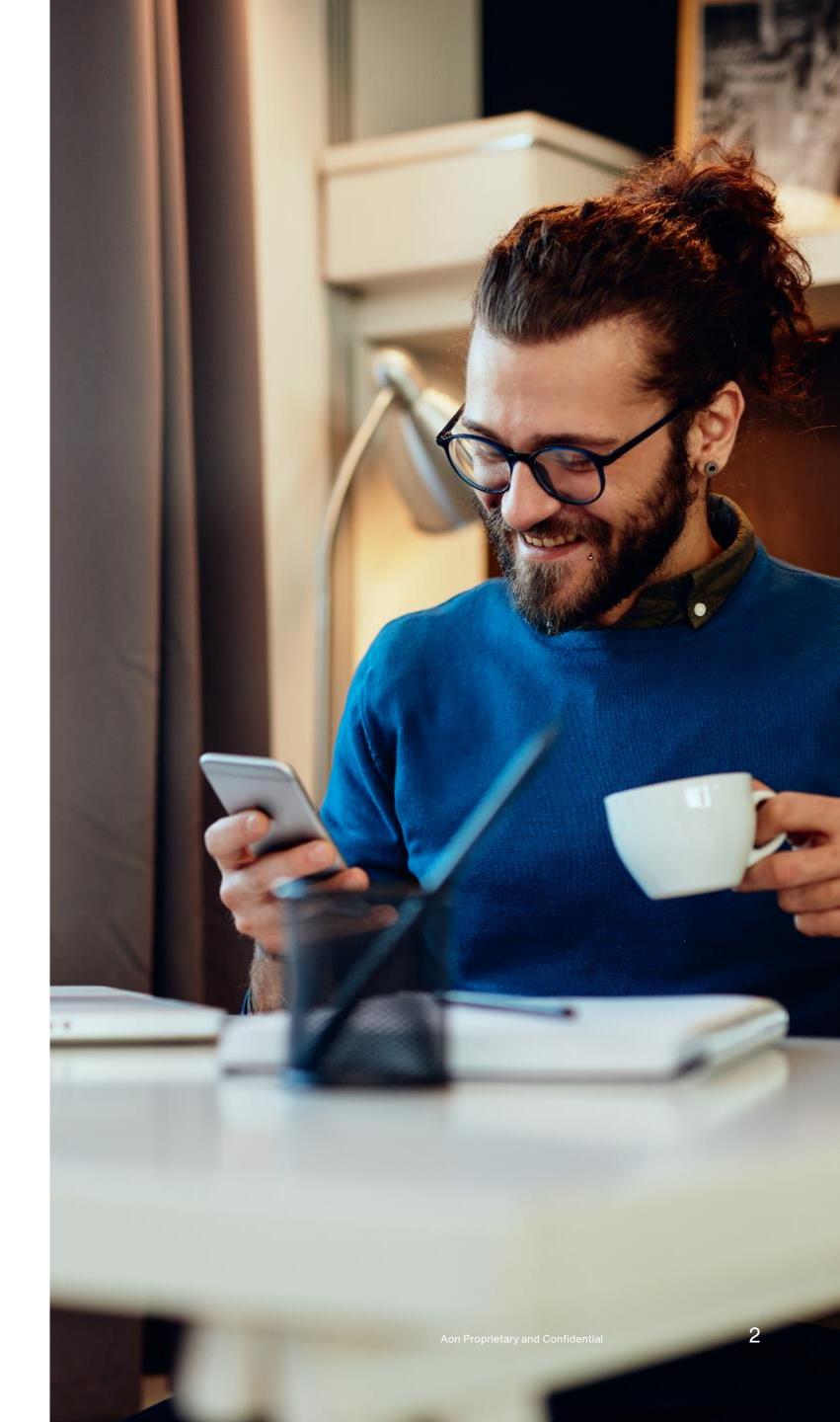
Aon Proprietary and Confidential



About This Material

- Review of actuarial assumptions for purposes of setting the actuarial assumptions to use for the January 1, 2023 actuarial valuation of the Registered Pension Plan (RPP) and Payroll Pension Plan (PPP):
 - Note that last filed valuation was prepared at December 31, 2021 to reflect a possible change in the policy of the Financial Services Regulatory Authority of Ontario (FSRA) with respect to timing of PBGF calculations; this guidance was never adopted and Aon recommends reverting to the January valuation date this year
- This valuation is not required, nor expected, to be filed with the pension regulators (FSRA and Canada Revenue Agency)
- Under the funding rules which came into effect May 1, 2018 for Ontario-registered pension plans:
 - Going concern assumptions should be "best estimate" Ο
 - An explicit provision for adverse deviations (PfAD) is added to the best estimate non-Ο indexed going concern liabilities and normal cost
 - Additional margin could be added to assumptions if deemed appropriate by P&B Ο
- The valuation results will include the Protocol calculations that determine the liabilities and normal cost without the RPP Hard-Dollar Cap but with the projected *Income Tax Act* maximum pension
- No further benefits accrue to active members in the PPP as the RPP Cap now exceeds the PPP Cap:
 - Benefits for retired members will continue to be covered in the PPP Ο





Actuarial Assumptions for Going Concern Valuation

	Assumptions	to Estimate:	
When Pension Benefits Are Payable	Amount of Pension Benefits Payable	How Long Pension Benefits are Payable	How Much Money to Set Aside
 Termination Rates Disability Rates Preretirement Mortality Rates Retirement Ages 	 Increases in CPP Wage Base Increases in ITA Maximum Pension Increases in Salaries Inflation 	 Postretirement Mortality Rates 	 Investment Return on Pension Fund
Demographic Assumptions	Economic Assumptions	Demographic Assumptions	Economic Assumptions



Real Growth

Benefits

Pension Benefits Before Retirement

- CPP Wage Base increases
- ITA maximum pension increases
- Salary increases

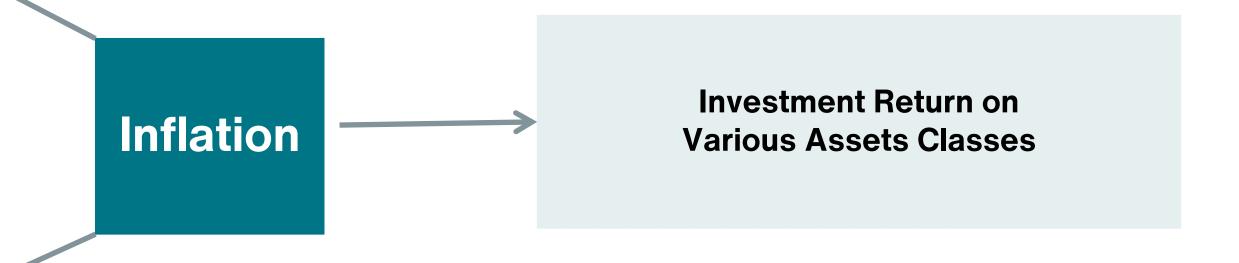
Pension Benefits After Retirement

Indexation

Since inflation drives both the pension benefits paid out and the funding made from investment return, it is the excess of interest rates and investment return over inflation, or "real return" and the excess of salary and government benefit increases over inflation that are the key factors.



Assets





Actuarial Assumptions For Going Concern Valuation— **Economic Assumptions – Prior Valuation**

Economic Assumptions

Increase in Consumer Price Index (CPI)

Increase in Year's Maximum Pensionable Earnings under Canada Pension Plan

Increase in Income Tax Act Maximum Pension

Increase in Salaries (Active members)

Increase in Salaries (Disabled members)

Interest Rate Used to Discount Liabilities

Interest Rate Used to Calculate 50% Rule

Interest Rate for Crediting on Required Member Contributions

Loading For Administrative Expenses

Provision for Adverse Deviations

Reflects PTR/grid steps/merit

² 1.20% per year for 10 years: 1.70% per year thereafter for 75% indexed benefits in 2022



December 31, 2021 Valuation (Last Filed Valuation)

2.00% per year

2.75% per year (CPI + 0.75%)

\$3,420.00 in 2022; increased after 2022 at 2.75% per year up to a harddollar cap of \$4,000 in 2023, which increases at 0.92% per year beginning in 2024

3.00% per year for 2 years;

4.00% per year thereafter (CPI + $2.00\%^{1}$)

2.00% per year (CPI + 0.00%)

5.50% per year (CPI + 3.50%)

0.80% per year for 10 years²;

1.20% per year thereafter

2.00% per year

Explicit assumption of \$1,606,000 in 2022 added to normal cost

9.00% of non-indexed liabilities and normal cost

Actuarial Assumptions For Going Concern Valuation— **Demographic Assumptions – Prior Valuation**

Demographic Assumptions	December 31,2021 Valuation				
Mortality Rates		014 Canadian Pensioners Public Sector Mortality Table CPM2014 Public") with Improvements Under Scale MI-2017, ojected from 2014			
Retirement Rates	Age	Rates Per 100			
	60	5			
	61	5			
	62	25			
	63	10			
	64	10			
	65	50			
	66	25			
	67	25			
	68	25			
	69	50			
	70	100			





Actuarial Assumptions For Going Concern Valuation— **Demographic Assumptions – Prior Valuation**

Demographic Assumptions

Termination Rates



021 Valuation
Rates Per 100
10.0
10.0
5.6
3.2
2.2
1.7
1.2
0.7
0.2
0.0



Increase in Consumer Price Index (CPI)

- return bonds (1.19%) and nominal bonds (3.28%) is 2.07%
- midpoint; however, recent experience has been much higher
- carry-forward, and then revert to the long-term assumption of 2.0%

Benefits in pay earned prior to January 1, 2014 are indexed at 100% of the increase in CPI

Benefits in pay earned on or after January 1, 2014 are indexed at 75% of the increase in CPI



• As of December 31, 2022, the underlying inflation rate implicit in the market yield of Government of Canada real

• Bank of Canada target range for inflation extends from 1% to 3%; monetary policy aimed at the 2% target

• Assumption for increase in CPI has been set at 2.00% per year since the January 1, 2015 actuarial valuation; other economic assumptions (pension indexation, salary, YMPE, discount rate etc.) build off of the inflation rate

• In the short-term, the valuation will reflect actual inflationary increases to be granted at May 1, 2023, and any

e			

The Plan provides for the indexation adjustment to be capped at 5% for pre-2014 benefits and 3.75% for post-2013 benefits, with a provision for carryforward to the following year of the difference between the increase granted and actual CPI

Inflation adjustment to be granted May 1, 2023 will be discussed at the February P&B meeting

Increase in Pensionable Earnings

Increase in pensionable earnings of 3.00% per year for 1 year and 4.00% per year thereafter based on:

Long term assumed across-the-board increase of 2.00% per year

Long term assumed 2.00% increment representing PTR/grid steps/merit across Faculty and Staff groups





Temporary lower rate reflecting salary settlements

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J

Discount Rate

ulletstated in the current SIPP:

> Canadian Equities: Non-Canadian Equities: Nominal Fixed Income: Real Estate: Infrastructure: Cash:



Based on expected investment return of UW pension fund reflecting long-term target asset mix as

5.0%
48.0%
25.0%
10.0%
10.0%
2.0%



Discount Rate

- For the December 31, 2021 actuarial valuation, the target asset mix generated an expected return of 5.50% per annum, net of passive investment expenses and before other expenses
- For the January 1, 2023 actuarial valuation, the target asset mix in the SIPP generates an expected return of 6.65% per annum net of passive expenses and before other expenses:
 - These results are based on Aon's September 30, 2022 capital market assumptions
 - Once Aon's December 31, 2022 capital market assumptions are out, we will reflect any changes
 - Initially Aon suggests a discount rate no higher than 6.25% based on the market conditions as at September 30
- As interest rates have increased, it may be appropriate to add margin back into the discount rate; as rates decreased, the margin was removed with only the PfAD being applied





Expected Investment Returns on Various Asset Classes

Asset Class	30-Year Annualized Mean ¹ (Nominal Return)	Annual Standard Deviation
Inflation	2.0%	2.3%
Cash (365-Day T-Bills)	3.2%	3.8%
Universe Bonds	4.0%	7.1%
Canadian Equities	7.0%	20.0%
Global Equities	7.6%	16.3%
Listed Infrastructure	7.3%	14.8%
Direct Infrastructure	6.9%	11.6%
Global Listed Real Estate	7.1%	19.3%
Direct Real Estate	4.6%	15.0%

Note: Above returns determined at September 30, 2022

¹ Takes into effect the compounding for each underlying asset class



Expected Investment Returns For UW Pension Fund

ulletbased on the following target asset mix:

Asset Class

- Canadian Equities
- **Global Equities**
- Fixed Income
- Cash •
- Infrastructure (Listed)
- Infrastructure (Direct)
- Real Estate (Listed)
- Real Estate (Direct)

Annual Expected Return Annual Standard Deviation (Asset Only) Annual Drawdown Risk 95% (Asset Only)



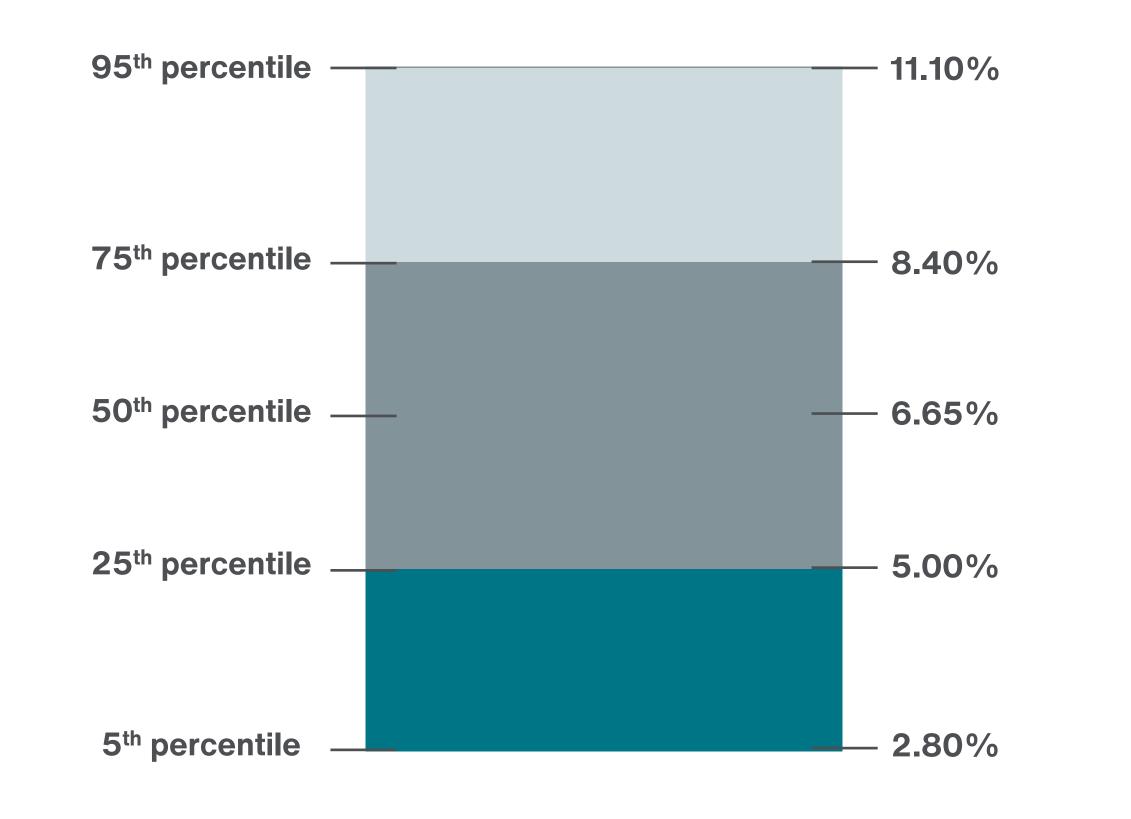
Expected rate of return (net of passive investment fees) as of September 30, 2022 calculated

%
5.0%
48.0%
25.0%
2.0%
5.0%
5.0%
5.0%
<u> 5.0%</u>
100.0%
6.65%
10.49%
-16.19%

Expected Investment Returns For UW Pension Fund (cont'd)

asset mix of the University of Waterloo pension fund:

Annualized Rate of Return over a 30-Year Period (September 30, 2022)





• The chart below provides the range of outcomes for the 30-year rate of return based on the target



Provision for Expenses

- An explicit provision of \$1,654,000 for administrative expenses will be added to the normal cost in 2023 (increase of 3% over 2022 expense provision)
 - Alternatively, an adjustment of
 0.10% can be made to the discount rate
 - Prior to 2018, the administrative
 expenses were accounted for as an adjustment to the discount rate



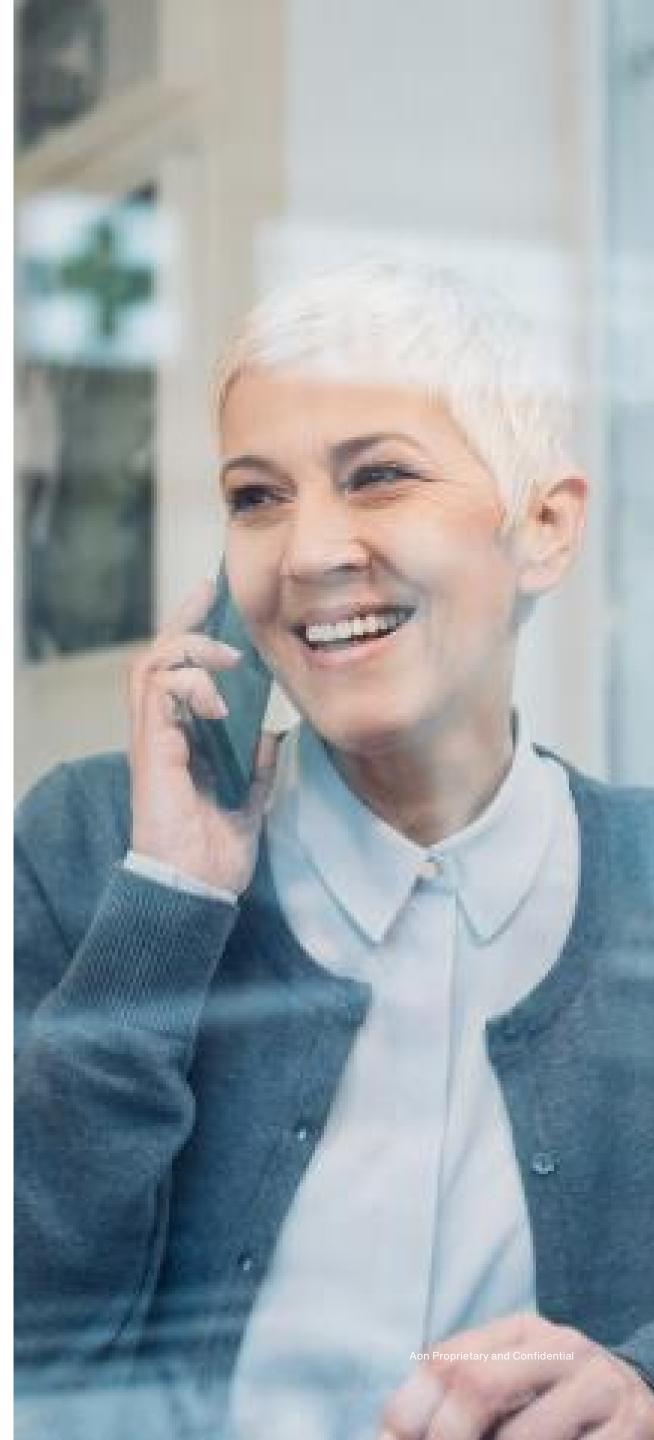




Retirement Age Assumption

- Effective with the January 1, 2020 valuation, the valuation uses retirement rates which are based on historical retirement experience
- Prior to the January 1, 2020 valuation, a single point retirement age of 64, but no earlier than one year following the valuation date, was used

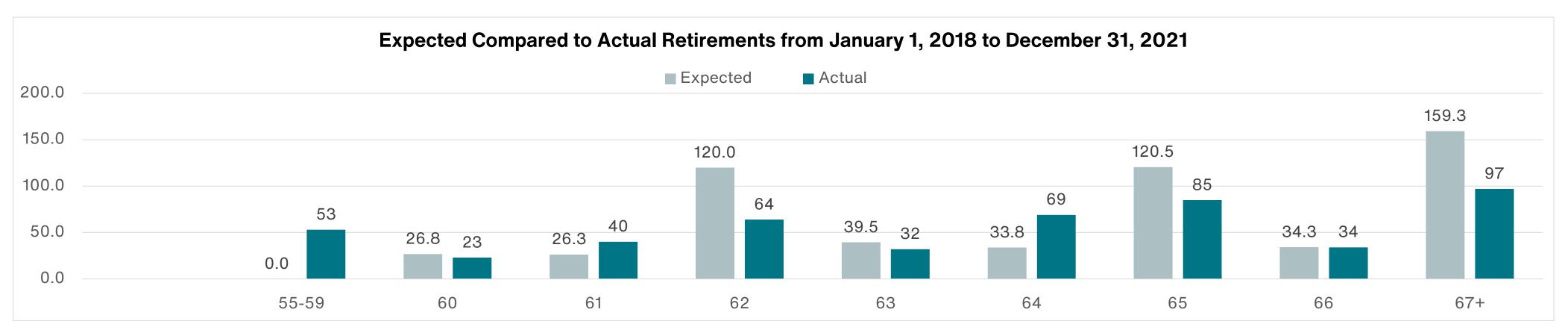






Retirement Age Experience

•



Ages	Expected	Actual
55-59	0.0	53
60	26.8	23
61	26.3	40
62	120.0	64
63	39.5	32
64	33.8	69
65	120.5	85
66	34.3	34
67+	159.3	97

Note: that expected and actual retirements are based on age at nearest birthday



The following chart compares the actual retirements in the period January 1, 2018 to December 31, 2021 to the retirements that would have been expected during the period based on the assumed retirement rates adopted at the January 1, 2020 valuation. (This chart will be updated with the results of the January 1, 2023 valuation.)



Mortality Rates

- Since January 1, 2020, the mortality table being used is 2014 Canadian Pensioners' Public Sector Mortality Table with Improvements Under Scale MI-2017, projected from 2014
- Following table shows actual versus expected deaths for members of the RPP for 2014 through 2021: •

	2014	2015	2016	2017	2018	2019	2020	2021	Total
Actual Deaths	57	51	57	53	62	61	74	68	483.0
Expected Deaths (2014 CPM Public Table with Improvements Under Scale MI-2017)	54.3	55.8	58.6	61.6	63.7	66.4	68.3	70.0	498.7



Provision for Adverse Deviations (PfAD)

	% Fixed Income for PfAD	Target Asset Mix at December 31, 2021	Target Asset Mix at January 1, 2023
Canadian Equities	0%	15%	5%
Global Equities	0%	40%	48%
Fixed Income / Cash	100%	35%	27%
Real Estate (REITs)	0%	5%	5%
Real Estate (Direct)	50%	0%	5%
Infrastructure (Listed)	0%	5%	5%
Infrastructure (Direct)	50%	0%	5%
% Fixed Income for PfAD Purposes		35%	32%

- The PfAD is based on the SIPP that is in effect on the valuation date
- Fixed Income Allocation for PfAD and BDR = 35% at December 31, 2021 and 32% at January 1, 2023
- Benchmark Discount Rate (BDR)



• PfAD = Base component of 4% (open plan) plus asset-based component, plus a component related to the

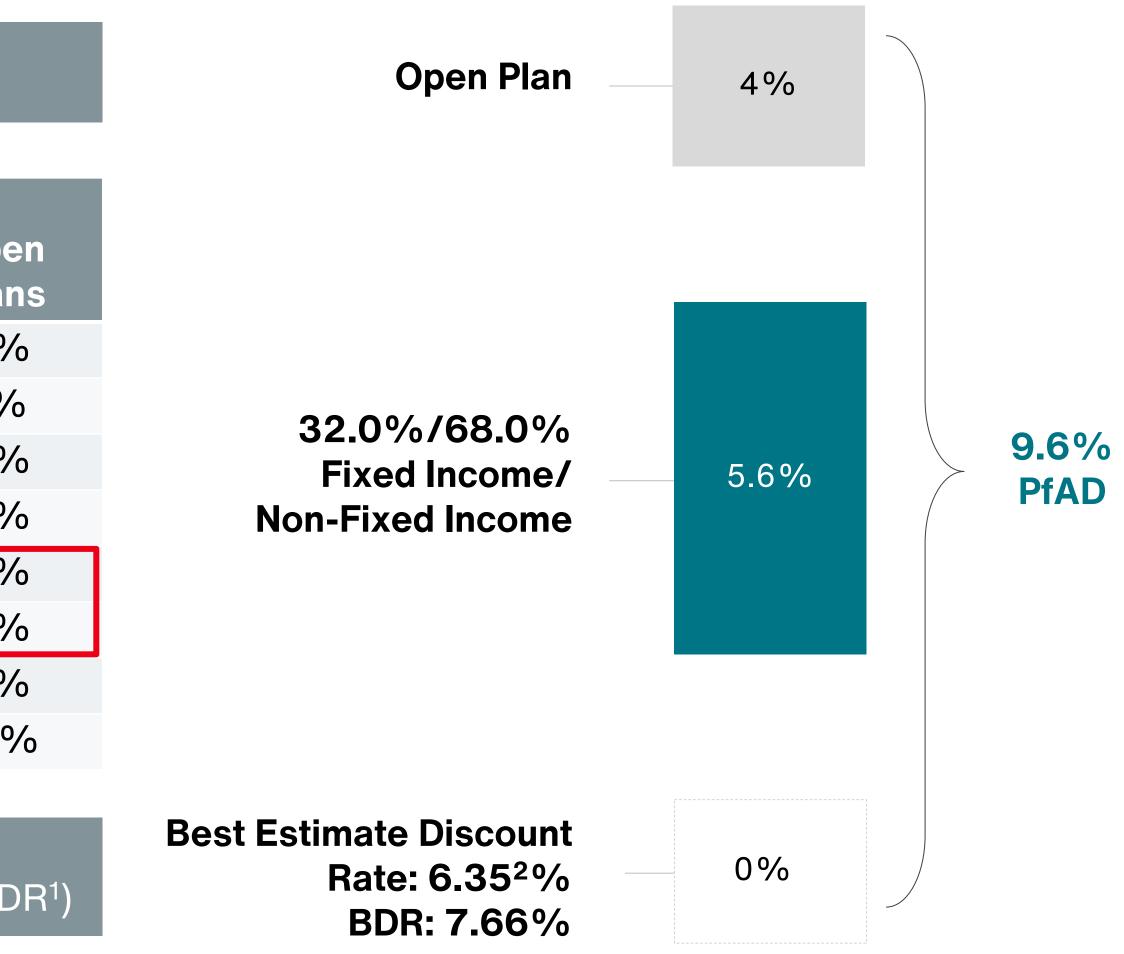
Provision for Adverse Deviation (PfAD) (cont'd)

ost	Fixed Component	Closed Plans: 5% Open Plans: 4%			
al C	Component		+		
s and Normal Cost		% of non-fixed income	Closed Plans	Ope Plar	
		0%	0%	0%	
oilitie		20%	2%	1%	
Oucern Liabilities Component	40%	4%	2%		
	50%	5%	3%		
on Ce		60%	7%	4%	
		70%	11%	6%	
oinç		80%	15%	8%	
% of Going C		100%	23%	12%	
vorticityDiscountDurationvorticityRateDurationComponent(Best Estimate Discound)				ite – BD	

¹ Benchmark Discount Rate = V39056 Rate (3.28% at December 31, 2022)+ 5% x % of Non-Fixed Income + 1.5% x % of Fixed Income + 0.5% for diversification ² Assumes going concern discount rate of 6.25% after adjustment for passive investment fees; 6.35% is before adjustment for passive fees; to be adjusted if actual discount

rate differs from recommendation on next slide







Preliminary Actuarial Assumptions for January 1, 2023 Going Concern Valuation—Economic Assumptions

Economic Assumptions

Increase in Consumer Price Index (CPI)

Increase in Year's Maximum Pensionable Earnings under Canada Pension Plan

Increase in Income Tax Act Maximum Pension

Increase in Salaries (Active Members)

Increase in Salaries (Disabled Members)

Interest Rate Used to Discount Liabilities

Interest Rate Used to Calculate 50% Rule

Interest Rate for Crediting on Required Member Contributions

Loading For Administrative Expenses

Provision for Adverse Deviation



January 1, 2023 Valuation

2.00% per year; actual inflation adjustment at May 1, 2023 and any carryforward to be reflected in valuation

2.75% per year (CPI + 0.75%)

\$3,506.67 in 2023; increased after 2023 at 2.75% per year up to a hard-dollar cap of \$4,000.00 which increases at 0.92% per year after 2023

3.00% per year for 1 year; 4.00% per year thereafter (CPI + 2.00%¹)

2.00% per year (CPI + 0.00%); actual adjustment at May 1 to be reflected

6.25% per year (CPI +4.25%); includes margin of 40 basis points; To be confirmed once December 31, 2022 Aon capital market assumptions are released

2.20% per year for 10 years²;

2.60% per year thereafter

3.40% per year

Explicit assumption for \$1,654,000 in 2023 added to normal cost

9.60% of non-indexed liabilities and normal cost

Preliminary Actuarial Assumptions For Going Concern Valuation— **Demographic Assumptions – January 1, 2023**

Demographic Assumptions	January 1, 2023 Valuation		
Mortality Rates	2014 Canadian Pensioners Public Sector Mortality Table ("CPM2014 Public") with Improvements Under Scale MI-2017 projected from 2014		
Retirement Rates	Age	Rates Per 100	
	60	5	
	61	5	
	62	25	
	63	10	
	64	10	
	65	50	
	66	25	
	67	25	
	68	25	
	69	50	
	70	100	
	68 69	25 50	



Preliminary Actuarial Assumptions For Going Concern Valuation— **Demographic Assumptions – January 1, 2023**

Demographic Assumptions	January 1, 2023 Valuation			
Termination Rates	Age	Rates Per 100		
	20	10.0		
	25	10.0		
	30	5.6		
	35	3.2		
	40	2.2		
	45	1.7		
	50	1.2		
	55+	0.0		

Note: previous valuations showed a termination assumption beyond age 55; however, retirement decrement assumptions prevail and no decrements are assumed other than retirement on and after age 55; this is not intended to be a change in assumption but rather a clarification



Actuarial Assumptions For Solvency and Wind-Up Valuations

December 31, 2021 (Last Filed Valuation)	January 1, 2023
50% at unreduced age and 50% at age that results in highest commuted value	No change
CPM2014 Combined with Improvements Under Scale CPM-B	No change
2.86%	4.81% ³
2.30% for 10 years; 3.40% thereafter	4.30% for 10 years; 4.70% thereafter
-0.54% (100% indexed) 0.31% (75% indexed)	0.79% (100% indexed) ³ 1.79% (75% indexed) ³
0.80% for 10 years; 1.20% thereafter (100% indexed) 1.20% for 10 years; 1.70% thereafter (75% indexed)	 2.20% for 10 years; 2.60% thereafter (100% indexed) 2.70% for 10 years; 3.10% thereafter (75% indexed)
	(Last Filed Valuation)50% at unreduced age and 50% at age that results in highest commuted valueCPM2014 Combined with Improvements Under Scale CPM-B2.86%2.30% for 10 years; 3.40% thereafter-0.54% (100% indexed) 0.31% (75% indexed)0.80% for 10 years; 1.20% thereafter (100% indexed)1.20% for 10 years; 1.20% for 10 years; 1.70% thereafter

¹ Settled through annuity purchase

² Settled through commuted value

³ Depends on release of final guidance from Canadian Institute of Actuaries for January 1, 2023 actuarial valuations





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